

**COMMONWEALTH OF KENTUCKY
EXECUTIVE BRANCH ETHICS COMMISSION
CASE NO. 20-022**

**IN RE: CHERL “RENA” RICHARDSON
ALLEGED VIOLATION OF KRS CHAPTER 11A**

**INITIATING ORDER
Initiation of Administrative Proceeding
And Formal Complaint**

The Executive Branch Ethics Commission (the “Commission”), upon its own motion, initiated a preliminary investigation of Cherl “Rena” Richardson (the “Respondent” or “Richardson”), pursuant to KRS 11A.080(1), on July 14, 2020.

At all relevant times the Respondent was a “public servant” as defined in KRS 11A.010(9), and thus subject to the jurisdiction of the Commission.

The Commission initiated the preliminary investigation to determine whether it has sufficient probable cause to believe the Respondent violated provisions of KRS Chapter 11A, Executive Branch Code of Ethics (also referred to herein as the “Ethics Code”).

The Commission focused its investigation upon the Respondent’s possible violation of the Ethics Code by using or attempting to use her influence in any matter which involves a substantial conflict between her personal or private interest and her duties in the public interest; using or attempting to use any means to influence a public agency in derogation of the state at large; using her position to obtain a financial gain for herself; and using her official position to secure or create privileges, exemptions, advantages, or treatment for herself in derogation of the public interest.

The Commission notified the Respondent of the preliminary investigation by letter dated July 21, 2020. During the course of the investigation, the Commission found probable cause to believe that violations of KRS Chapter 11A had occurred. The Commission voted on November

16, 2020, to initiate an administrative proceeding, pursuant to KRS 11A.080(4)(b) and KRS Chapter 13B, to determine whether the Respondent violated the Ethics Code as set forth in the Allegations of Violations, attached hereto and incorporated fully herein as Appendix A to this Initiating Order.

IT IS THEREFORE ORDERED that:

1. This Initiating Order and Appendix shall be served on the Respondent pursuant to KRS 13B.050(2) by certified mail, return receipt requested, to the last known address of the Respondent, or by personal service.

2. The Respondent shall file her answer to this Initiating Order within twenty (20) days from the date of service, verifying the truth and accuracy of any answer submitted.

3. If the Respondent does not submit an answer to the Initiating Order within twenty (20) days from the date of service, the Commission may accept the failure to answer as an admission of the allegations in the Initiating Order; find by clear and convincing evidence pursuant to KRS 11A.100(3) that the Respondent has engaged in the alleged conduct; and enter a final order against the Respondent for the full possible penalty allowed under KRS 11A.100(3).

4. The Respondent shall appear at a hearing to be scheduled by subsequent order and be prepared to defend against the Commission's allegations that she committed the Ethics Code violations set forth in the Allegation of Violations, attached hereto and incorporated fully herein as Appendix A to this Initiating Order.

5. The Commission will designate a hearing officer, pursuant to KRS 13B.030(2)(a), by contract with a private attorney through a personal services contract. The Commission will notify the Respondent or her retained counsel of the designation of a Hearing Officer as soon as possible after the appointment.

6. The Commission is represented by Michael W. Board, General Counsel, and

Meena Mohanty, Assistant General Counsel. They may be contacted through the Commission's office at (502) 564-7954.

7. All original material and documents shall be submitted to the Executive Branch Ethics Commission, 1025 Capital Center Drive, Suite 104, Frankfort, Kentucky 40601, Attention: Debbie Briscoe, Commission Secretary. Copies of all materials shall be served on the designated Hearing Officer and the Commission's counsel listed in paragraph 6.

8. The Respondent has the right to obtain her own legal counsel during this proceeding. If the Respondent retains legal counsel, that legal counsel shall file an appearance with the Commission, and thereafter all correspondence from the Commission to the Respondent shall be mailed or delivered to the Respondent's attorney.

9. The Respondent has the right to examine upon request, at least five (5) days prior to the hearing, a list of witnesses the Commission expects to call at the hearing, any evidence that will be used at the hearing and any exculpatory information in the Commission's possession.

10. The Respondent has the right to subpoena witnesses on her own behalf. If the Respondent subpoenas witnesses, she shall pay for all costs associated with the subpoenas' issuance, including any applicable witness fees.

11. If the Respondent fails to attend or participate as required at any stage of the administrative hearing process without good cause shown, she may be held in default pursuant to KRS 13B.050(3)(h).

12. The Respondent has a right to appeal any final Commission order to the Franklin Circuit Court within thirty (30) days of service.

13. This proceeding is subject to KRS Chapter 11A, the Commission's regulations, the provisions of KRS Chapter 13B, and any Order issued by the Commission or its hearing officer issued during this administrative proceeding.

So ordered this 16th day of November 2020.

EXECUTIVE BRANCH ETHICS COMMISSION:



Judge Roger L. Crittenden (Ret.), Chair



David K. Kareem (Nov 17, 2020 09:22 EST)

Sen. David K. Kareem (Ret.), Vice-Chair



Crit Luallen (Nov 17, 2020 12:44 EST)

Crit Luallen, Member



Daniel J. Venters (Nov 17, 2020 21:05 EST)

Justice Daniel J. Venters (Ret.), Member



David S. Samford (Nov 17, 2020 21:09 EST)

David S. Samford, Member

**APPENDIX A
CASE NO. 20-022
INITIATING ORDER**

ALLEGATION OF VIOLATIONS

The Respondent, Cherl “Rena” Richardson, was at all relevant times an employee of the Commonwealth of Kentucky, serving as an Alternative Sentencing Worker III, with the Department of Public Advocacy in the Justice and Public Safety Cabinet. As such, the Respondent was subject to the jurisdiction of the Commission. KRS 11A.010(9)(h).

During the course of its preliminary investigation, the Commission found probable cause to believe that Cherl “Rena” Richardson committed the following violations:

COUNT I

Cherl “Rena” Richardson during her course of employment as an Alternative Sentencing Worker III, with the Department of Public Advocacy in the Justice and Public Safety Cabinet, used her influence in a matter which involved a substantial conflict between her personal or private interest and her duties in the public interest; and used her official position to secure or create privileges, exemptions, advantages, or treatment for herself in derogation of the public interest..

Specifically, during the fall of 2019, Richardson engaged in an inappropriate relationship with and inmate housed in the Christian County Jail. The inmate was a client of the Department of Public Advocacy. Richardson put money from her personal funds on the inmates account for his use in the jail.

These facts constitute violations of KRS 11A.020(1)(a) and (d).

KRS 11A.020(1)(a), and (d) provide:

(1) No public servant, by himself or through others, shall knowingly:

(a) Use or attempt to use his influence in any matter which

- involves a substantial conflict between his personal or private interest and his duties in the public interest; or
- (d) Use or attempt to use his official position to secure or create privileges, exemptions, advantages, or treatment for himself or others in derogation of the public interest at large.

COUNT II

Cherl “Rena” Richardson during her course of employment as an Alternative Sentencing Worker III, with the Department of Public Advocacy in the Justice and Public Safety Cabinet, used her influence in a matter which involved a substantial conflict between her personal or private interest and her duties in the public interest; and used her official position to secure or create privileges, exemptions, advantages, or treatment for herself in derogation of the public interest..

Specifically, during the fall of 2019, Richardson engaged in an inappropriate relationship with and inmate housed in the Christian County Jail. The inmate was a client of the Department of Public Advocacy. Richardson engaged conversations of a personal nature using the jail’s inmate communication software program.

These facts constitute violations of KRS 11A.020(1)(a) and (d).

KRS 11A.020(1)(a), and (d) provide:

- (1) No public servant, by herself or through others, shall knowingly:
 - (a) Use or attempt to use his influence in any matter which involves a substantial conflict between his personal or private interest and his duties in the public interest; or
 - (d) Use or attempt to use his official position to secure or create privileges, exemptions, advantages, or treatment for himself or others in derogation of the public interest at large.

COUNT III

Cherl “Rena” Richardson during her course of employment as an Alternative Sentencing Worker III, with the Department of Public Advocacy in the Justice and Public Safety Cabinet, used her influence in a matter which involved a substantial conflict between her personal or private interest and her duties in the public interest; and used her official position to secure or create privileges, exemptions, advantages, or treatment for herself in derogation of the public interest..

Specifically, during the fall of 2019, Richardson engaged in an inappropriate relationship with and inmate housed in the Christian County Jail. The inmate was a client of the Department of Public Advocacy. Richardson exposed her breasts to the inmate over the jail’s video communication system.

These facts constitute violations of KRS 11A.020(1)(a) and (d).

KRS 11A.020(1)(a), and (d) provide:

- (1) No public servant, by himself or through others, shall knowingly:**
 - (a) Use or attempt to use his influence in any matter which involves a substantial conflict between his personal or private interest and his duties in the public interest; or**
 - (d) Use or attempt to use his official position to secure or create privileges, exemptions, advantages, or treatment for himself or others in derogation of the public interest at large.**

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